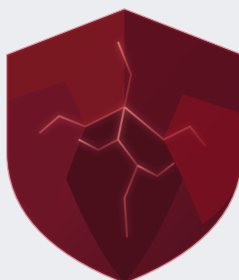


CONSTITUTIONAL EROSION ANALYSIS SYSTEM



EO_14161.PDF

EO 14161 — Multi-Model Comparison Report

AVG THREAT LEVEL: MODERATE [54/100]

Models Compared: glm-5 • gpt-4o-mini • deepseek-r1-0528 • qwen3.5-397b-a17b • kimi-k2.5
• gemini-3-flash-preview • deepseek-v3.2

Models Analyzed

7

Score Range

45 – 72

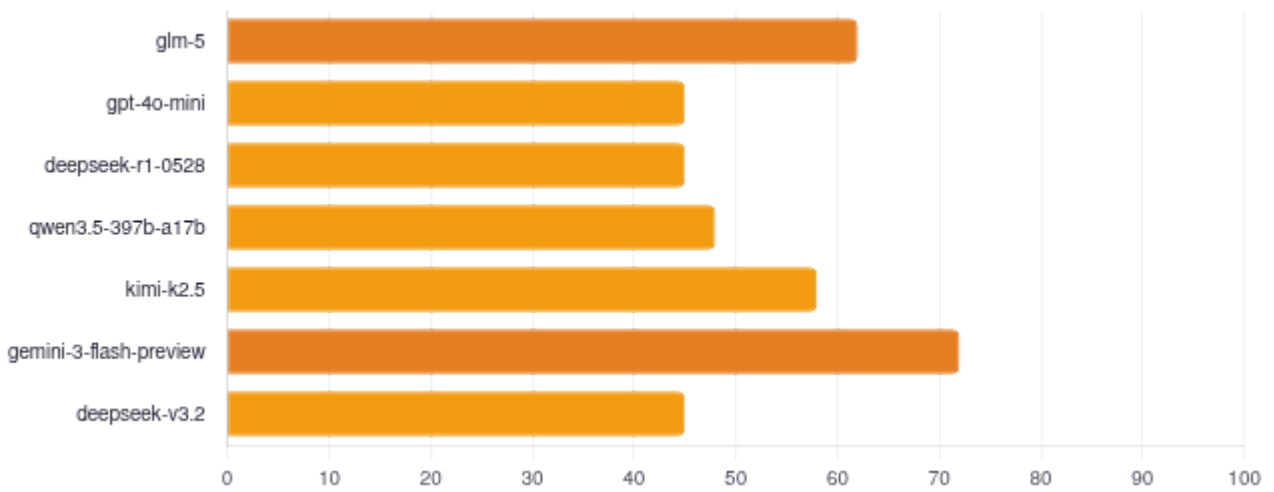
Model Agreement

90%

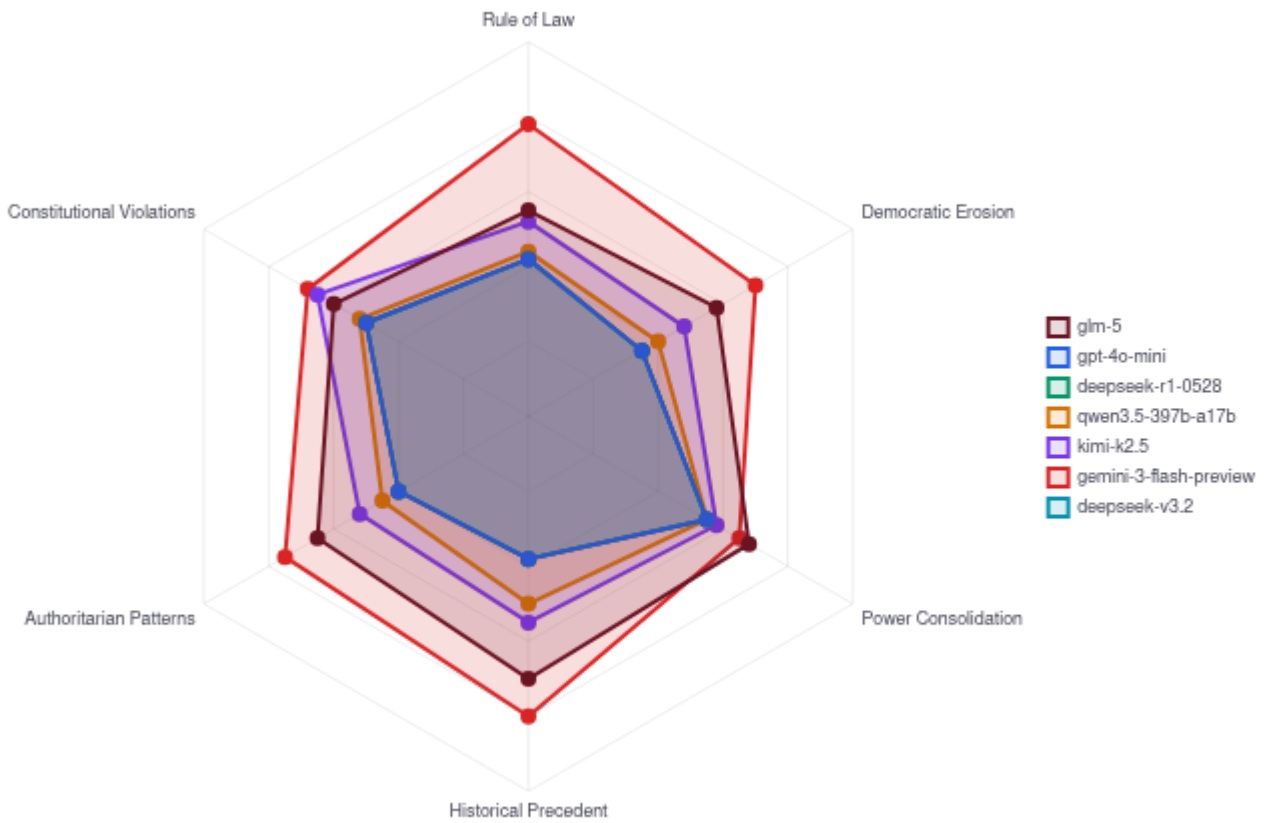
Generated

February 23, 2026

Overall Score Comparison



Framework Score Comparison (Radar)



Models Compared

7

Average Score

54

Score Range

45–72

Model Agreement

90%

Highest Score

72
gemini-3-flash-preview

Lowest Score

45
gpt-4o-mini

Consensus Scorecard

Average scores across 7 models per framework, with agreement levels and outlier detection.



Rule of Law



⚠️ **gemini-3-flash-preview** scored higher (78)

42–78

spread: 36pts



Democratic Erosion



⚠️ **gemini-3-flash-preview** scored higher (70)

35–70

spread: 35pts



Power Consolidation



⚠️ **glm-5** scored higher (68)

55–68

spread: 13pts



Historical Precedent



⚠️ **gemini-3-flash-preview** scored higher (80)

38–80

spread: 42pts



Authoritarian Patterns



⚠️ **gemini-3-flash-preview** scored higher (75)

40–75

spread: 35pts



Constitutional Violations



⚠️ **gemini-3-flash-preview** scored higher (68)

50–68

spread: 18pts

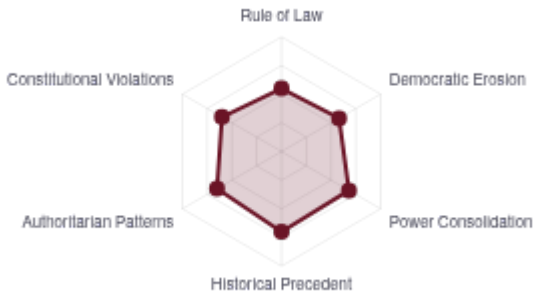
Model Comparison Matrix

Score heatmap across all 7 models and 6 analysis frameworks. Color intensity indicates threat level.

Framework	glim-5	gpt-4o-mini	0528 deepseek-r1-	a17b qwen3.5-397b-	kimik2.5	flash-preview gemini-3-	deepseek-v3.2	AVG
Rule of Law	55 MODERATE	42 MODERATE	42 MODERATE	44 MODERATE	52 MODERATE	78 HIGH	42 MODERATE	51 AVG
Democratic Erosion	58 MODERATE	35 LOW	35 LOW	40 LOW	48 MODERATE	70 HIGH	35 LOW	46 AVG
Power Consolidation	68 HIGH	55 MODERATE	55 MODERATE	55 MODERATE	58 MODERATE	65 HIGH	55 MODERATE	59 AVG
Historical Precedent	70 HIGH	38 LOW	38 LOW	50 MODERATE	55 MODERATE	80 HIGH	38 LOW	53 AVG
Authoritarian Patterns	65 HIGH	40 LOW	40 LOW	45 MODERATE	52 MODERATE	75 HIGH	40 LOW	51 AVG
Constitutional Violations	60 MODERATE	50 MODERATE	50 MODERATE	52 MODERATE	65 HIGH	68 HIGH	50 MODERATE	56 AVG
OVERALL THREAT	62 HIGH	45 MODERATE	45 MODERATE	48 MODERATE	58 MODERATE	72 HIGH	45 MODERATE	54 AVG

Threat Level: Minimal Low Moderate High Critical

Framework Scores



Rule of Law	55
Democratic Erosion	58
Power Consolidation	68
Historical Precedent	70
Authoritarian Patterns	65
Constitutional Violations	60

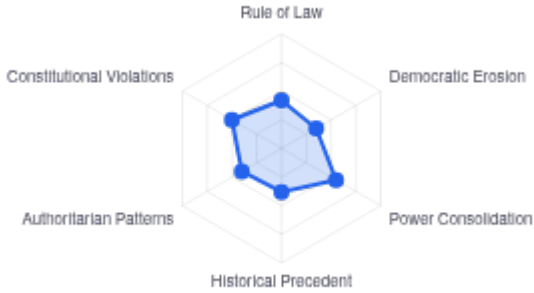
Executive Summary

This document shows moderate constitutional concerns with an overall threat score of 62/100. Key concerns include: The order's requirement that aliens 'do not bear hostile attitudes toward its citizens, culture, government, institutions, or founding principles' creates a subjective ideological test for presence in the United States that is characteristic of authoritarian regimes.; The ideological litmus test for 'hostile attitudes toward culture, government, institutions, or founding principles' is vague and overbroad, potentially criminalizing legitimate political speech and association protected by the First Amendment..

Top Key Findings

- ✓ **[Rule of Law]** Uses vague and subjective terminology that lacks clear legal standards for enforcement
- ✓ **[Rule of Law]** Creates risk of arbitrary enforcement through undefined terms like 'hostile attitudes' and 'culture'
- ✓ **[Democratic Erosion]** Exploits legitimate national security concerns to expand executive power in ways that could be abused for political purposes

Framework Scores



Rule of Law	<div style="width: 42%;"></div>	42
Democratic Erosion	<div style="width: 35%;"></div>	35
Power Consolidation	<div style="width: 55%;"></div>	55
Historical Precedent	<div style="width: 38%;"></div>	38
Authoritarian Patterns	<div style="width: 40%;"></div>	40
Constitutional Violations	<div style="width: 50%;"></div>	50

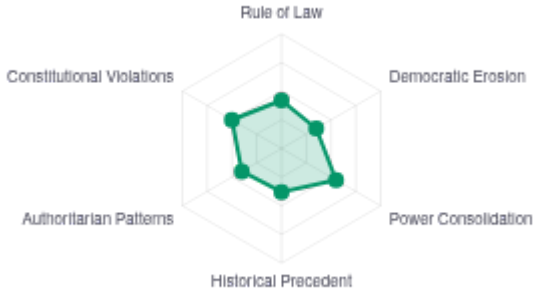
Executive Summary

The executive order presents significant risks to democratic norms and constitutional governance by establishing a framework that prioritizes national security over individual rights, potentially leading to discrimination and arbitrary enforcement. While the intent may be to enhance security, the execution could undermine civil liberties and democratic principles.

Top Key Findings

- ✓ **[Rule of Law]** The order undermines the principle of rule of law by implementing policies that may prioritize security over legal standards.
- ✓ **[Rule of Law]** It could lead to arbitrary enforcement actions based on the perceived threats.
- ✓ **[Democratic Erosion]** The order reflects a shift towards an exclusionary policy that undermines democratic principles of inclusivity.

Framework Scores



Rule of Law	<div style="width: 42%;"></div>	42
Democratic Erosion	<div style="width: 35%;"></div>	35
Power Consolidation	<div style="width: 55%;"></div>	55
Historical Precedent	<div style="width: 38%;"></div>	38
Authoritarian Patterns	<div style="width: 40%;"></div>	40
Constitutional Violations	<div style="width: 50%;"></div>	50

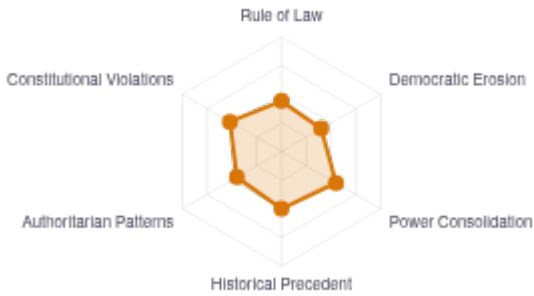
Executive Summary

The order establishes a framework for ideological screening and expedited removals that collectively threaten civil liberties while operating within statutory immigration authorities. Its most dangerous elements include: 1) viewpoint-based exclusions violating First Amendment principles, 2) removal procedures bypassing judicial oversight, and 3) revival of discriminatory country-based bans. Though framed as national security measures, the vague standards and assimilation requirements enable discriminatory enforcement. The order stops short of direct institutional attacks but creates infrastructure for future rights violations.

Top Key Findings

- ✓ **[Rule of Law]** Vague standards enabling arbitrary enforcement ('hostile attitudes', 'undermine culture')
- ✓ **[Rule of Law]** Expedited removals bypass normal due process protections
- ✓ **[Democratic Erosion]** Normalizes exclusion based on ideological conformity

Framework Scores



Rule of Law	<div style="width: 44%;"></div>	44
Democratic Erosion	<div style="width: 40%;"></div>	40
Power Consolidation	<div style="width: 55%;"></div>	55
Historical Precedent	<div style="width: 50%;"></div>	50
Authoritarian Patterns	<div style="width: 45%;"></div>	45
Constitutional Violations	<div style="width: 52%;"></div>	52

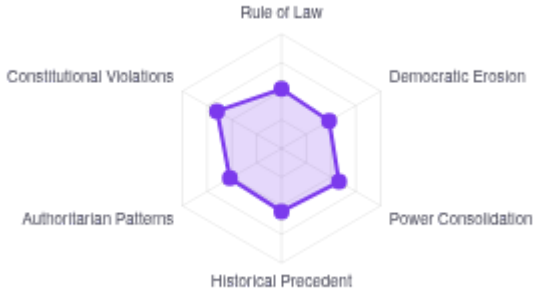
Executive Summary

Executive Order 14161 presents a moderate to high threat to democratic norms and constitutional governance. While the stated goal of national security vetting is a legitimate executive function, the mechanisms proposed rely heavily on subjective, ideologically charged criteria ('hostile attitudes,' 'hateful ideology') that lack clear legal definitions. This vagueness creates significant risks for arbitrary enforcement, potential First Amendment violations, and discrimination based on nationality or belief. The order consolidates power within the executive branch by leveraging broad statutory authorities (INA 212(f)) to potentially ban entire nationalities and mandates immediate, aggressive action that bypasses standard deliberative safeguards. Historically, similar approaches have led to prolonged legal battles and social fragmentation. The document represents a shift towards a more exclusionary and ideologically driven immigration policy that tests the boundaries of constitutional protections.

Top Key Findings

- ✓ **[Rule of Law]** The terms 'hostile attitudes' and 'hateful ideology' lack precise legal definitions, leading to potential arbitrary application.
- ✓ **[Rule of Law]** The order mandates a review of regulations to ensure they align with the President's security goals, which may pressure agencies to interpret laws more aggressively than intended by Congress.
- ✓ **[Democratic Erosion]** The order frames immigration primarily through a lens of existential threat, potentially normalizing the view that foreigners are inherent dangers.

Framework Scores



Rule of Law	<div style="width: 52%;"></div>	52
Democratic Erosion	<div style="width: 48%;"></div>	48
Power Consolidation	<div style="width: 58%;"></div>	58
Historical Precedent	<div style="width: 55%;"></div>	55
Authoritarian Patterns	<div style="width: 52%;"></div>	52
Constitutional Violations	<div style="width: 65%;"></div>	65

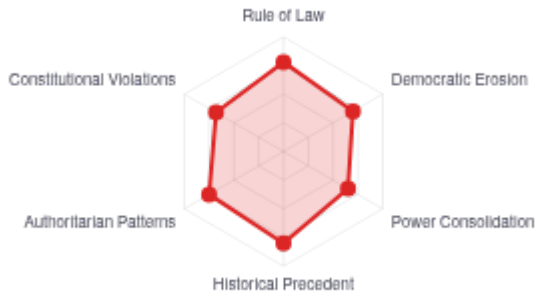
Executive Summary

This document shows moderate constitutional concerns with an overall threat score of 58/100. Key concerns include: The establishment of ideological litmus tests requiring aliens to demonstrate positive attitudes toward government and culture, effectively creating thought-police mechanisms for immigration benefits.

Top Key Findings

- ✓ **[Authoritarian Patterns]** Ideological policing through screening for 'hostile attitudes' toward government, culture, and founding principles
- ✓ **[Authoritarian Patterns]** Cultural nationalism requiring assimilation into specific 'American identity' and constitutional values

Framework Scores



Rule of Law	<div style="width: 78%;"><div style="width: 78%;"></div></div>	78
Democratic Erosion	<div style="width: 70%;"><div style="width: 70%;"></div></div>	70
Power Consolidation	<div style="width: 65%;"><div style="width: 65%;"></div></div>	65
Historical Precedent	<div style="width: 80%;"><div style="width: 80%;"></div></div>	80
Authoritarian Patterns	<div style="width: 75%;"><div style="width: 75%;"></div></div>	75
Constitutional Violations	<div style="width: 68%;"><div style="width: 68%;"></div></div>	68

Executive Summary

The Executive Order represents a significant shift from conduct-based immigration enforcement to ideology- and culture-based enforcement. By mandating the screening of 'attitudes' and 'culture,' the document moves toward an authoritarian model of governance where the state defines and enforces a singular 'unified American identity.' The directive to 'immediately' remove individuals based on subjective criteria, combined with a retroactive focus on individuals who entered under the previous administration, suggests a high risk of politicized and arbitrary application of law that bypasses traditional due process norms.

Top Key Findings

- ✓ **[Rule of Law]** Vagueness of terms like 'hostile attitudes' and 'malevolent purposes' allows for arbitrary enforcement.
- ✓ **[Rule of Law]** The order explicitly attempts to strip individuals of the right to enforce the order's provisions in court.
- ✓ **[Democratic Erosion]** Levitsky & Ziblatt framework: Denial of legitimacy of political opponents/different cultures.

Framework Scores



Rule of Law	<div style="width: 42%;"><div style="width: 42%;"></div></div>	42
Democratic Erosion	<div style="width: 35%;"><div style="width: 35%;"></div></div>	35
Power Consolidation	<div style="width: 55%;"><div style="width: 55%;"></div></div>	55
Historical Precedent	<div style="width: 38%;"><div style="width: 38%;"></div></div>	38
Authoritarian Patterns	<div style="width: 40%;"><div style="width: 40%;"></div></div>	40
Constitutional Violations	<div style="width: 50%;"><div style="width: 50%;"></div></div>	50

Executive Summary

The EO frames enhanced immigration vetting as national security protection but incorporates concerning elements: vague ideological criteria, potential for discriminatory travel bans, and expanded executive power. While operating within existing immigration law and containing saving clauses, its subjective standards and historical parallels to contested policies pose moderate threats to constitutional governance. The order's implementation will determine whether it remains a security measure or becomes a tool for ideological exclusion.

Top Key Findings

- ✓ **[Rule of Law]** Vague standards ('maximum degree possible', 'hostile attitudes') create arbitrary enforcement risks
- ✓ **[Rule of Law]** Expedited removal provisions may shortcut due process
- ✓ **[Democratic Erosion]** Normalization of ideological tests for immigrants could spill over to domestic political discourse

Consensus Analysis

Where models agree and disagree across the 7 analyses.

✓ Areas of Agreement (<10pt spread)

No frameworks had close agreement (<10pt spread).

⚠ Areas of Disagreement (≥10pt spread)

⚠ **Historical Precedent** Range: 38–80 — Spread: **42pts**
High variance between models

⚠ **Rule of Law** Range: 42–78 — Spread: **36pts**
High variance between models

⚠ **Democratic Erosion** Range: 35–70 — Spread: **35pts**
High variance between models

⚠ **Authoritarian Patterns** Range: 40–75 — Spread: **35pts**
High variance between models

⚠ **Constitutional Violations** Range: 50–68 — Spread: **18pts**
High variance between models

⚠ **Power Consolidation** Range: 55–68 — Spread: **13pts**
High variance between models

📋 Consolidated Recommendations

Merged and deduplicated across all 7 models — prioritized by how many models suggested each.

Agency inspectors general should monitor the implementation to prevent arbitrary application of these new vetting standards against specific demographic groups.

Suggested by 1 model: qwen3.5-397b-a17b

Civil liberties organizations should prepare for immediate legal challenges regarding the vagueness of terms like 'hostile attitudes' and the potential for nationality-based discrimination.

Suggested by 1 model: qwen3.5-397b-a17b

Clarification from agencies that 'hostile attitudes' refers to actionable threats, not protected speech or dissent

Suggested by 1 model: deepseek-v3.2

Clarify that 'advocacy' does not include constitutionally protected speech or religious practice.

Suggested by 1 model: gemini-3-flash-preview

Clear agency guidelines defining prohibited conduct with First Amendment safeguards

Suggested by 1 model: deepseek-r1-0528

Congress should hold oversight hearings to define the scope of 'ideological vetting' and ensure it complies with First Amendment jurisprudence.

Suggested by 1 model: qwen3.5-397b-a17b