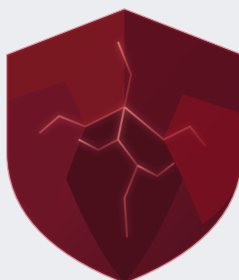


# CONSTITUTIONAL EROSION ANALYSIS SYSTEM



## EO\_14187.PDF

EO 14187 — Multi-Model Comparison Report

**AVG THREAT LEVEL: MODERATE [54/100]**

**Models Compared:** qwen3.5-397b-a17b • gpt-4o-mini • deepseek-r1-0528 • kimi-k2.5 • glm-5  
• deepseek-v3.2 • gemini-3-flash-preview

**Models Analyzed**

7

**Score Range**

45 – 68

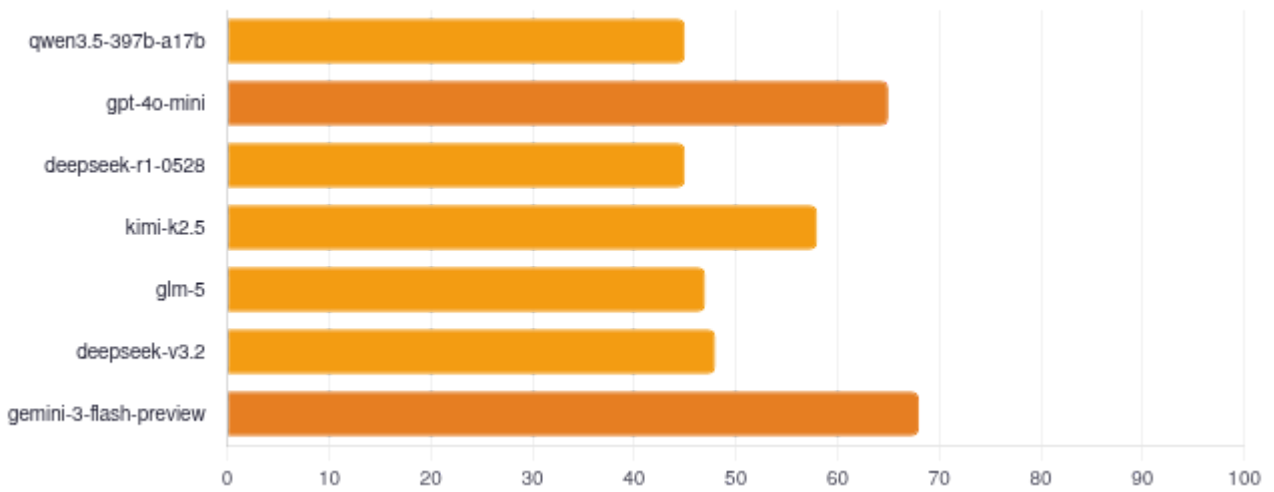
**Model Agreement**

91%

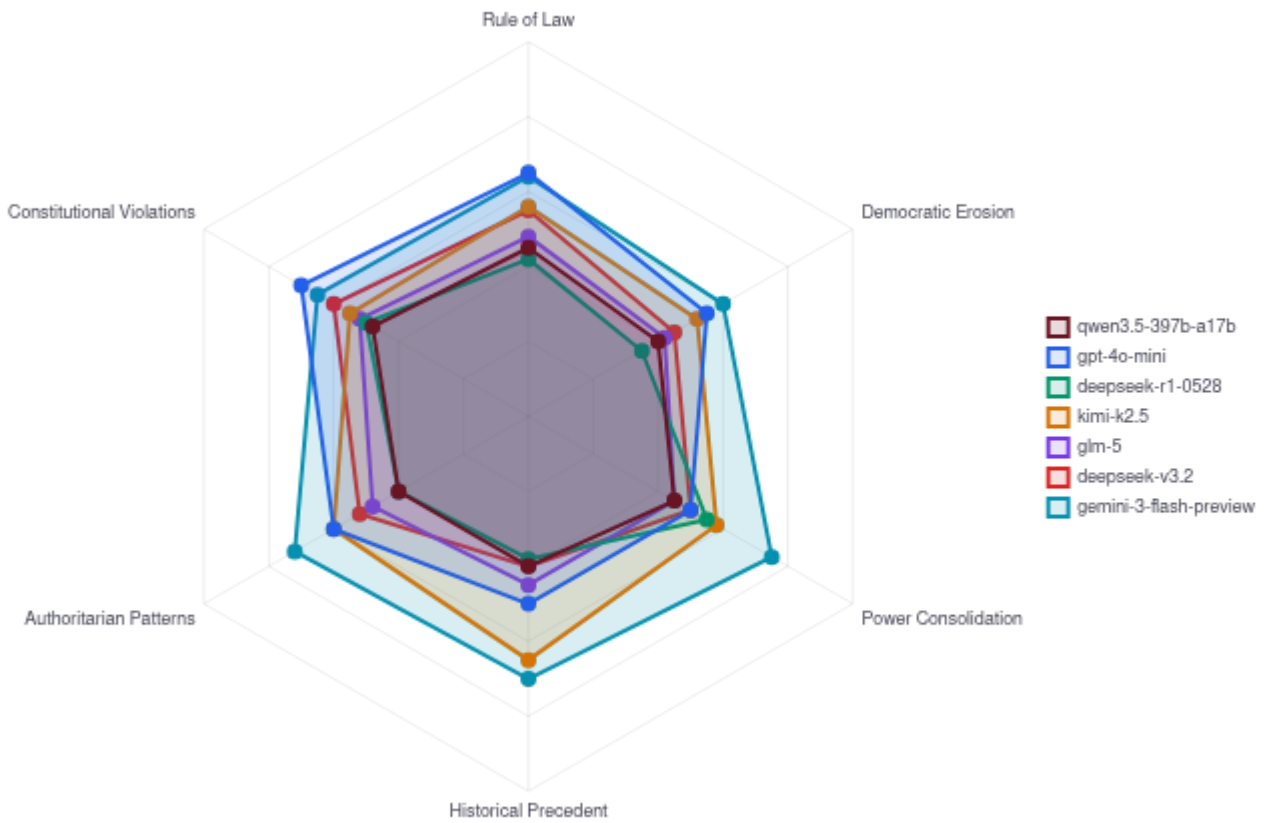
**Generated**

February 23, 2026

### Overall Score Comparison



### Framework Score Comparison (Radar)



Models Compared

**7**

Average Score

**54**

Score Range

**45–68**

Model Agreement

**91%**

Highest Score

**68**  
gemini-3-flash-  
preview

Lowest Score

**45**  
qwen3.5-397b-  
a17b

# Consensus Scorecard

Average scores across 7 models per framework, with agreement levels and outlier detection.



## Rule of Law

 Strong Agreement (92%)

⚠️ [gpt-4o-mini](#) scored higher (65) · ⚠️ [deepseek-r1-0528](#) scored lower (42)

42–65

spread: 23pts



## Democratic Erosion

 Strong Agreement (92%)

⚠️ [deepseek-r1-0528](#) scored lower (35) · ⚠️ [gemini-3-flash-preview](#) scored higher (60)

35–60

spread: 25pts



## Power Consolidation

 Strong Agreement (90%)

⚠️ [gemini-3-flash-preview](#) scored higher (75)

45–75

spread: 30pts



## Historical Precedent

 Strong Agreement (88%)

⚠️ [gemini-3-flash-preview](#) scored higher (70)

38–70

spread: 32pts



## Authoritarian Patterns

 Strong Agreement (89%)

⚠️ [gemini-3-flash-preview](#) scored higher (72)

40–72

spread: 32pts



## Constitutional Violations

 Strong Agreement (92%)

⚠️ [gpt-4o-mini](#) scored higher (70)

48–70

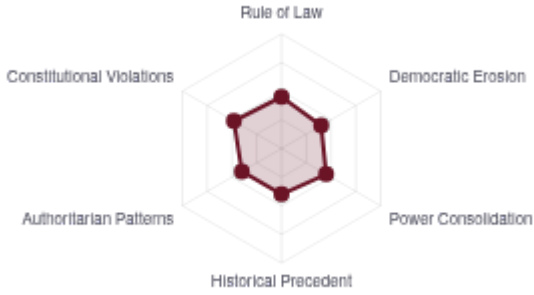
spread: 22pts

# Model Comparison Matrix

Score heatmap across all 7 models and 6 analysis frameworks. Color intensity indicates threat level.



### Framework Scores



Rule of Law	45
Democratic Erosion	40
Power Consolidation	45
Historical Precedent	40
Authoritarian Patterns	40
Constitutional Violations	48

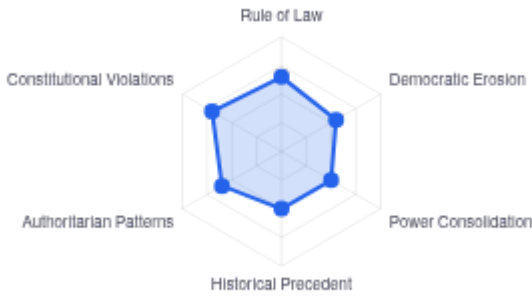
### Executive Summary

This document shows moderate constitutional concerns with an overall threat score of 45/100. Key concerns include: Redefinition of established medical care as 'mutilation' to justify federal intervention.

### Top Key Findings

- ✓ [Authoritarian Patterns] Use of charged, non-medical terminology to define policy
- ✓ [Authoritarian Patterns] Centralization of medical standard-setting within the Executive Branch

## Framework Scores



Rule of Law	<div style="width: 65%;"><div style="width: 65%;"></div></div>	65
Democratic Erosion	<div style="width: 55%;"><div style="width: 55%;"></div></div>	55
Power Consolidation	<div style="width: 50%;"><div style="width: 50%;"></div></div>	50
Historical Precedent	<div style="width: 50%;"><div style="width: 50%;"></div></div>	50
Authoritarian Patterns	<div style="width: 60%;"><div style="width: 60%;"></div></div>	60
Constitutional Violations	<div style="width: 70%;"><div style="width: 70%;"></div></div>	70

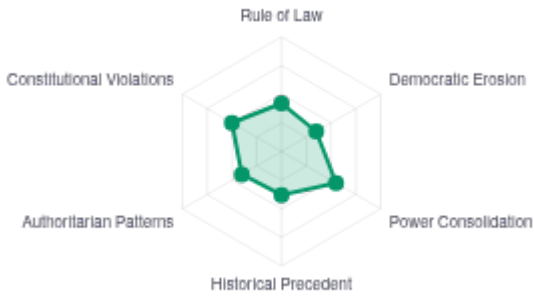
## Executive Summary

The Executive Order reflects significant authoritarian patterns and constitutional violations, demonstrating an alarming trend towards executive overreach and the erosion of democratic norms. Its language and directives raise serious concerns about the implications for individual rights, medical autonomy, and the foundational principles of democratic governance.

## Top Key Findings

- ✓ **[Rule of Law]** The Order promotes the idea of defunding legal medical practices, potentially undermining the rule of law.
- ✓ **[Rule of Law]** It raises issues of due process by targeting specific medical practices without comprehensive legal review.
- ✓ **[Democratic Erosion]** The Order reflects a trend towards executive overreach, diminishing the role of legislative debate.

## Framework Scores



<b>Rule of Law</b>	<div><div style="width: 42%;"></div></div>	<b>42</b>
<b>Democratic Erosion</b>	<div><div style="width: 35%;"></div></div>	<b>35</b>
<b>Power Consolidation</b>	<div><div style="width: 55%;"></div></div>	<b>55</b>
<b>Historical Precedent</b>	<div><div style="width: 38%;"></div></div>	<b>38</b>
<b>Authoritarian Patterns</b>	<div><div style="width: 40%;"></div></div>	<b>40</b>
<b>Constitutional Violations</b>	<div><div style="width: 50%;"></div></div>	<b>50</b>

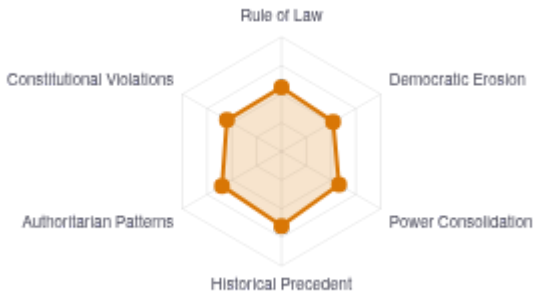
## Executive Summary

The order demonstrates moderate authoritarian tendencies through centralized enforcement of ideologically framed healthcare restrictions, using inflammatory rhetoric that stigmatizes minorities. While procedurally compliant with executive authority, it undermines evidence-based policymaking and medical autonomy. Constitutional concerns emerge from targeted exclusion of care and creation of legal liability against providers, though severability clauses and nominal adherence to rule-of-law formalisms prevent higher threat scoring. Historical parallels exist in state-enforced morality policies, but without immediate democratic institution dismantling.

## Top Key Findings

- ✓ **[Rule of Law]** Disregard for medical consensus (WPATH, DSM-5)
- ✓ **[Rule of Law]** Procedural compliance maintained through 'consistent with law' clauses
- ✓ **[Democratic Erosion]** Polarizing rhetoric undermining institutional trust

## Framework Scores



Rule of Law	<div style="width: 56%;"></div>	56
Democratic Erosion	<div style="width: 52%;"></div>	52
Power Consolidation	<div style="width: 58%;"></div>	58
Historical Precedent	<div style="width: 65%;"></div>	65
Authoritarian Patterns	<div style="width: 60%;"></div>	60
Constitutional Violations	<div style="width: 55%;"></div>	55

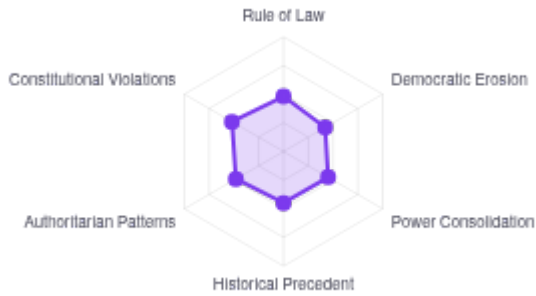
## Executive Summary

This document shows moderate constitutional concerns with an overall threat score of 58/100. Key concerns include: The framing of standard medical care as 'chemical and surgical mutilation' and 'child-abusive practices' to justify state intervention in private medical decisions; Federal intrusion into state family law jurisdiction via threats to use the Parental Kidnapping Prevention Act against states allowing custody changes related to gender-affirming care.

## Top Key Findings

- ✓ **[Democratic Erosion]** Violation of institutional forbearance by using executive orders to aggressively regulate medical practice typically governed by state licensing boards and legislatures
- ✓ **[Democratic Erosion]** Delegitimization of opposition through dismissal of professional medical associations as lacking 'scientific integrity'
- ✓ **[Authoritarian Patterns]** Deployment of dehumanizing medical terminology ('mutilation,' 'sterilization') to construct a moral panic targeting transgender youth

### Framework Scores



Rule of Law	48
Democratic Erosion	42
Power Consolidation	45
Historical Precedent	45
Authoritarian Patterns	48
Constitutional Violations	52

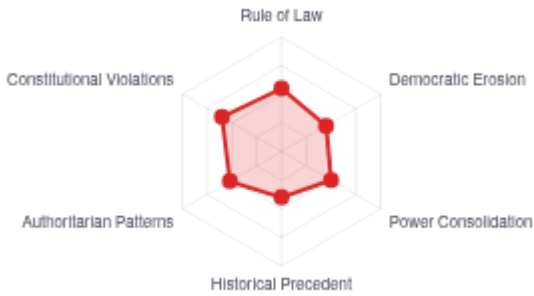
### Executive Summary

Executive Order 14187 represents a MODERATE threat to democratic governance and constitutional norms. While operating through existing legal frameworks and repeatedly deferring to 'applicable law,' the order exhibits concerning authoritarian patterns: targeting a vulnerable minority population with healthcare restrictions, rejecting established medical consensus through executive fiat, using delegitimizing language to characterize medical professionals as perpetrators of 'mutilation,' and directing federal investigations of states with protective policies. The order creates federalism tensions by threatening states that protect transgender youth and their families, potentially violating principles of family law federalism. However, the document includes standard severability provisions, acknowledges budgetary limitations, and does not create extrajudicial enforcement mechanisms. The threat level reflects the order's use of existing institutional channels while subverting their normal operation through ideological direction, placing it in concerning but not critical territory for democratic governance.

### Top Key Findings

- ✓ **[Rule of Law]** Pre-judges medical practices as criminal ('mutilation,' 'abuse') before any legal determination
- ✓ **[Rule of Law]** Directs DOJ to investigate medical providers and states, potentially creating selective prosecution concerns
- ✓ **[Democratic Erosion]** Rejects established institutional expertise (medical associations, WPATH) through political decree

## Framework Scores



Rule of Law	55
Democratic Erosion	45
Power Consolidation	50
Historical Precedent	40
Authoritarian Patterns	52
Constitutional Violations	60

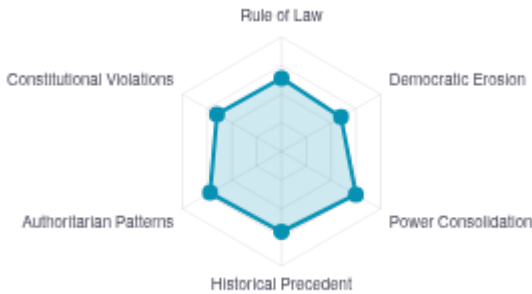
## Executive Summary

The executive order represents a significant federal intervention into medical practice and family autonomy using inflammatory rhetoric and funding mechanisms to enforce a contested ideological position. While executive orders on healthcare policy are not uncommon, this document crosses concerning thresholds by: (1) defining established medical care as criminal 'mutilation' through executive fiat rather than scientific process; (2) targeting care for a vulnerable minority population; (3) creating enforcement mechanisms against states and medical professionals who disagree; and (4) bypassing legislative deliberation on contentious social policy. The order operates within formal legal boundaries (including severability and 'consistent with applicable law' clauses) but pushes against constitutional norms of equal protection, federalism, and due process. The most dangerous pattern is the rhetorical framing that transforms a complex medical debate into a moral panic justifying extraordinary measures.

## Top Key Findings

- ✓ **[Rule of Law]** Replaces evidence-based medical standards with ideological definitions
- ✓ **[Rule of Law]** Creates legal liability based on politically contested definitions
- ✓ **[Democratic Erosion]** Bypasses legislative process on contentious social policy

## Framework Scores



Rule of Law	64
Democratic Erosion	60
Power Consolidation	75
Historical Precedent	70
Authoritarian Patterns	72
Constitutional Violations	65

## Executive Summary

Executive Order 14187 represents a significant escalation in the use of executive power to enforce a specific ideological view of gender and biology. By labeling established medical treatments as 'mutilation' and 'abuse,' the order seeks to bypass traditional democratic and scientific deliberation. It utilizes a multi-agency approach—spanning health, defense, justice, and personnel management—to effectively de-facto ban gender-affirming care for minors nationwide through the leverage of federal funding and the threat of criminal investigation. The order's focus on 'sanctuary states' and the redefinition of clinical manuals indicates a desire to consolidate federal control over areas of law and science previously insulated from direct political command.

## Top Key Findings

- ✓ **[Rule of Law]** Weaponization of regulatory agencies (FDA, HHS) to achieve ideological outcomes rather than safety-based ones.
- ✓ **[Rule of Law]** Retroactive or aggressive use of statutes (Parental Kidnaping Prevention Act) for purposes outside their original legislative intent.
- ✓ **[Democratic Erosion]** Targeting of 'vulnerable groups' (transgender youth) as a means of mobilizing a political base through 'othering'.

# Consensus Analysis

Where models agree and disagree across the 7 analyses.

## ✓ Areas of Agreement (<10pt spread)

No frameworks had close agreement (<10pt spread).

## ⚠ Areas of Disagreement (≥10pt spread)

⚠ **Historical Precedent** Range: 38–70 — Spread: **32pts**  
High variance between models

⚠ **Authoritarian Patterns** Range: 40–72 — Spread: **32pts**  
High variance between models

⚠ **Power Consolidation** Range: 45–75 — Spread: **30pts**  
High variance between models

⚠ **Democratic Erosion** Range: 35–60 — Spread: **25pts**  
High variance between models

⚠ **Rule of Law** Range: 42–65 — Spread: **23pts**  
High variance between models

⚠ **Constitutional Violations** Range: 48–70 — Spread: **22pts**  
High variance between models

## 📋 Consolidated Recommendations

Merged and deduplicated across all 7 models — prioritized by how many models suggested each.

**Congress should clarify statutory authority regarding coverage decisions for gender-affirming care through legislative process rather than executive determination**

Suggested by 1 model: glm-5

**Congress should exercise oversight regarding use of federal funding as leverage for policy implementation not explicitly authorized by statute**

Suggested by 1 model: glm-5

**Congressional oversight hearings on the medical evidence basis for the order**

Suggested by 1 model: deepseek-v3.2

**Constitutional review of equal protection implications**

Suggested by 1 model: deepseek-r1-0528

**Engage in legislative debate to ensure that any changes to healthcare policy are democratically sanctioned.**

Suggested by 1 model: gpt-4o-mini

**Impact assessment on Medicaid/Medicare beneficiaries**

Suggested by 1 model: deepseek-r1-0528