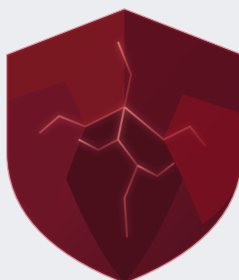


# CONSTITUTIONAL EROSION ANALYSIS SYSTEM



## EO\_14287.PDF

EO 14287 — Multi-Model Comparison Report

**AVG THREAT LEVEL: MODERATE [54/100]**

**Models Compared:** qwen3.5-397b-a17b • glm-5 • gpt-4o-mini • deepseek-r1-0528 • kimi-k2.5  
• deepseek-v3.2 • gemini-3-flash-preview

**Models Analyzed**

7

**Score Range**

45 – 78

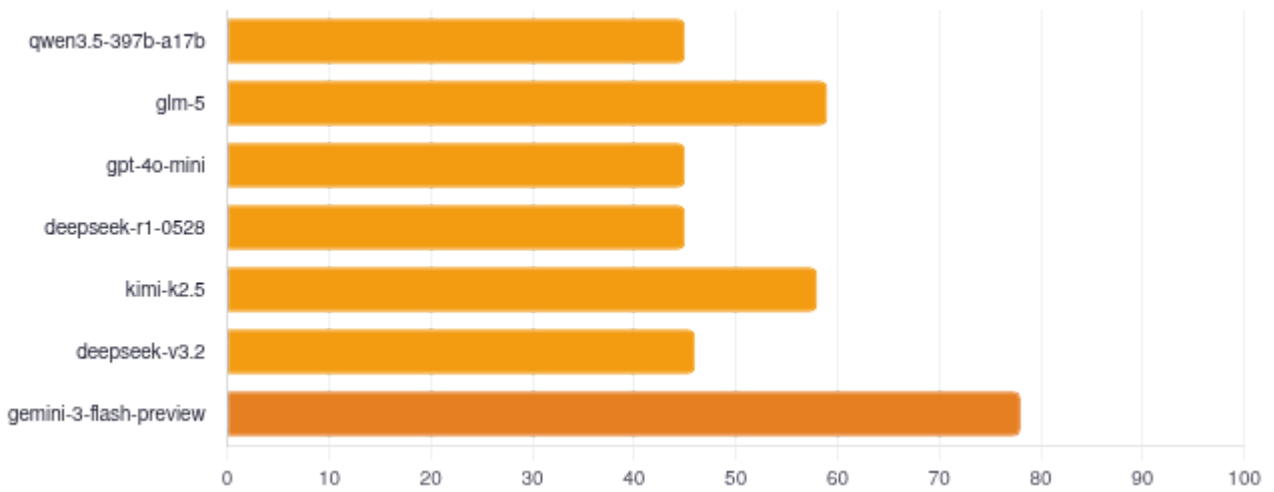
**Model Agreement**

89%

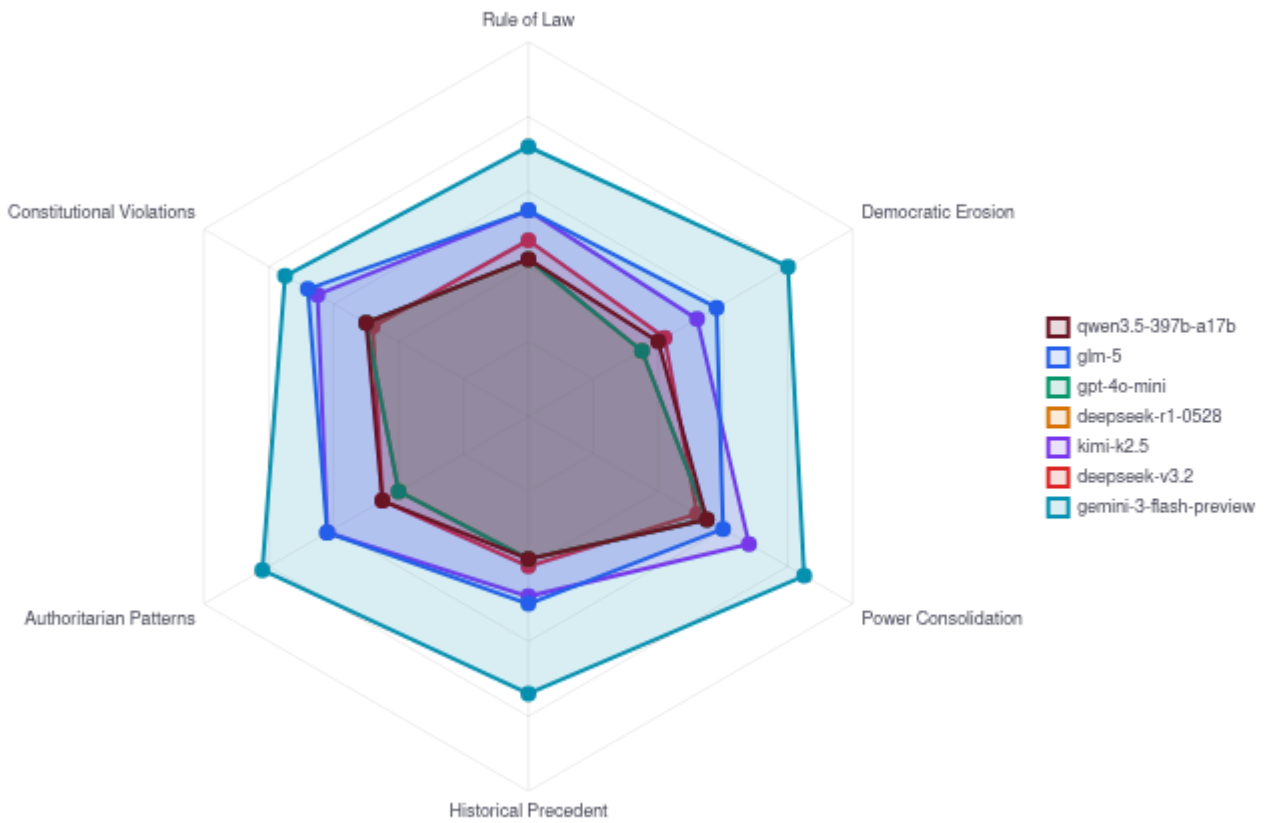
**Generated**

February 23, 2026

### Overall Score Comparison



### Framework Score Comparison (Radar)



Models Compared

**7**

Average Score

**54**

Score Range

**45–78**

Model Agreement

**89%**

Highest Score

**78**  
gemini-3-flash-  
preview

Lowest Score

**45**  
qwen3.5-397b-  
a17b

# Consensus Scorecard

Average scores across 7 models per framework, with agreement levels and outlier detection.



## Rule of Law



⚠️ [gemini-3-flash-preview](#) scored higher (72)

42–72

spread: 30pts



## Democratic Erosion



⚠️ [gemini-3-flash-preview](#) scored higher (80)

35–80

spread: 45pts



## Power Consolidation



⚠️ [gemini-3-flash-preview](#) scored higher (85)

52–85

spread: 33pts



## Historical Precedent



⚠️ [gemini-3-flash-preview](#) scored higher (74)

38–74

spread: 36pts



## Authoritarian Patterns



⚠️ [gemini-3-flash-preview](#) scored higher (82)

40–82

spread: 42pts



## Constitutional Violations



⚠️ [gemini-3-flash-preview](#) scored higher (75)

48–75

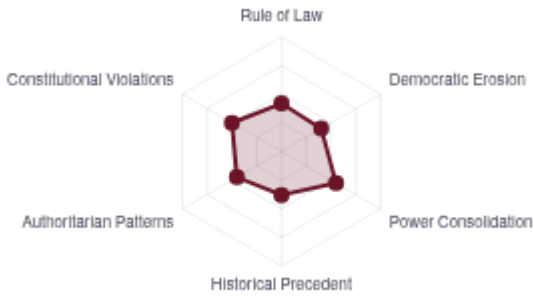
spread: 27pts

# Model Comparison Matrix

Score heatmap across all 7 models and 6 analysis frameworks. Color intensity indicates threat level.



## Framework Scores



Rule of Law	<div style="width: 42%;"></div>	42
Democratic Erosion	<div style="width: 40%;"></div>	40
Power Consolidation	<div style="width: 55%;"></div>	55
Historical Precedent	<div style="width: 38%;"></div>	38
Authoritarian Patterns	<div style="width: 45%;"></div>	45
Constitutional Violations	<div style="width: 50%;"></div>	50

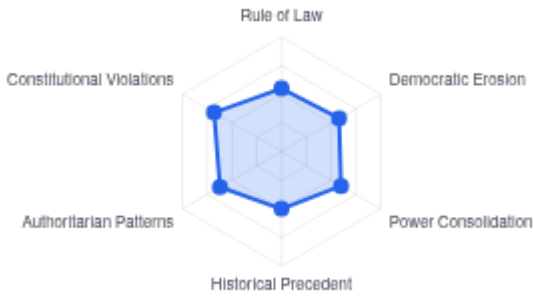
## Executive Summary

The document represents a moderate threat to democratic norms and constitutional balance. While it operates within the formal structure of executive orders and cites existing statutes, it employs aggressive federalism tactics that test constitutional limits regarding the Spending Clause and anti-commandeering principles. The primary risk lies in the criminalization of policy disagreements between federal and local authorities, which erodes mutual toleration. However, the inclusion of standard legal savings clauses and reliance on judicial processes for enforcement mitigates the threat from critical to moderate levels.

## Top Key Findings

- ✓ **[Rule of Law]** Aggressive interpretation of existing criminal statutes to cover policy disputes
- ✓ **[Rule of Law]** Potential conflict with Supreme Court precedents on federalism
- ✓ **[Democratic Erosion]** Reduces mutual toleration by framing local officials as criminal conspirators

### Framework Scores



Rule of Law	<div><div style="width: 55%;"></div></div>	55
Democratic Erosion	<div><div style="width: 58%;"></div></div>	58
Power Consolidation	<div><div style="width: 60%;"></div></div>	60
Historical Precedent	<div><div style="width: 50%;"></div></div>	50
Authoritarian Patterns	<div><div style="width: 62%;"></div></div>	62
Constitutional Violations	<div><div style="width: 68%;"></div></div>	68

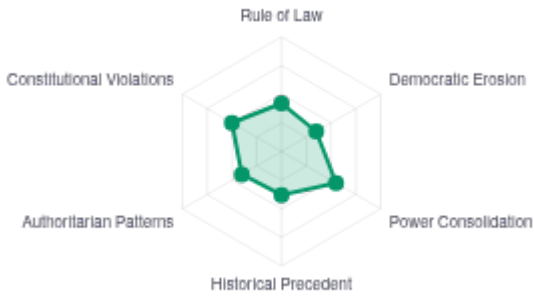
### Executive Summary

This document shows moderate constitutional concerns with an overall threat score of 59/100. Key concerns include: Labeling lawful state and local governance decisions as 'insurrection' and threatening officials with federal criminal prosecution under conspiracy statutes represents a fundamental authoritarian tactic of criminalizing political opposition..

### Top Key Findings

- ✓ **[Authoritarian Patterns]** Criminalization of legitimate political opposition by characterizing lawful state policies as 'insurrection'
- ✓ **[Authoritarian Patterns]** Financial coercion tactics using federal funding as leverage against political adversaries

### Framework Scores



Rule of Law	<div><div style="width: 42%;"></div></div>	42
Democratic Erosion	<div><div style="width: 35%;"></div></div>	35
Power Consolidation	<div><div style="width: 55%;"></div></div>	55
Historical Precedent	<div><div style="width: 38%;"></div></div>	38
Authoritarian Patterns	<div><div style="width: 40%;"></div></div>	40
Constitutional Violations	<div><div style="width: 50%;"></div></div>	50

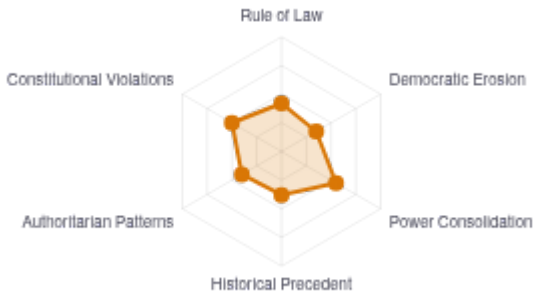
### Executive Summary

This Executive Order reflects notable authoritarian patterns and potential constitutional violations through its emphasis on federal supremacy and punitive measures against local jurisdictions. The framing of immigration enforcement as a national security threat raises concerns about democratic erosion, while the consolidation of power in the executive branch poses risks to the rule of law. Historical precedents suggest that such actions can lead to long-lasting changes in the balance of power.

### Top Key Findings

- ✓ **[Rule of Law]** The order's enforcement mechanisms could lead to arbitrary applications of law against local jurisdictions.
- ✓ **[Rule of Law]** It presents a potential violation of established legal processes by threatening punitive measures without judicial review.
- ✓ **[Democratic Erosion]** The framing of immigration enforcement as a national security issue creates a narrative that can be used to undermine democratic norms.

## Framework Scores



<b>Rule of Law</b>	<div style="width: 42%;"></div>	<b>42</b>
<b>Democratic Erosion</b>	<div style="width: 35%;"></div>	<b>35</b>
<b>Power Consolidation</b>	<div style="width: 55%;"></div>	<b>55</b>
<b>Historical Precedent</b>	<div style="width: 38%;"></div>	<b>38</b>
<b>Authoritarian Patterns</b>	<div style="width: 40%;"></div>	<b>40</b>
<b>Constitutional Violations</b>	<div style="width: 50%;"></div>	<b>50</b>

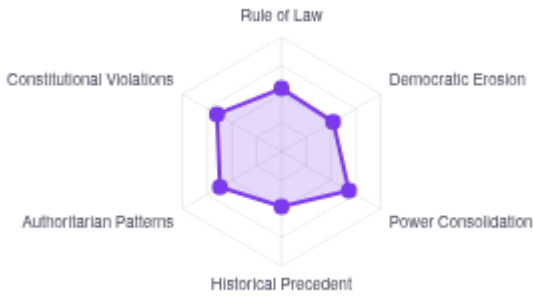
## Executive Summary

The order demonstrates moderate authoritarian tendencies through its coercive federalism, inflammatory rhetoric framing immigration as an 'invasion,' and punitive measures against dissenting jurisdictions. While operating within executive authority parameters, it pushes constitutional boundaries via conditional funding mechanisms and expansive interpretations of 'invasion.' The most significant threats emerge from power consolidation tactics targeting subnational autonomy, though judicial review limitations and historical precedents suggest constrained implementation risks.

## Top Key Findings

- ✓ **[Rule of Law]** Designates 'sanctuary jurisdictions' without due process or clear criteria
- ✓ **[Rule of Law]** Selective enforcement based on political alignment with federal priorities
- ✓ **[Democratic Erosion]** Undermines institutional forbearance by weaponizing federal power against subnational dissent

## Framework Scores



Rule of Law	<div style="width: 55%;"></div>	55
Democratic Erosion	<div style="width: 52%;"></div>	52
Power Consolidation	<div style="width: 68%;"></div>	68
Historical Precedent	<div style="width: 48%;"></div>	48
Authoritarian Patterns	<div style="width: 62%;"></div>	62
Constitutional Violations	<div style="width: 65%;"></div>	65

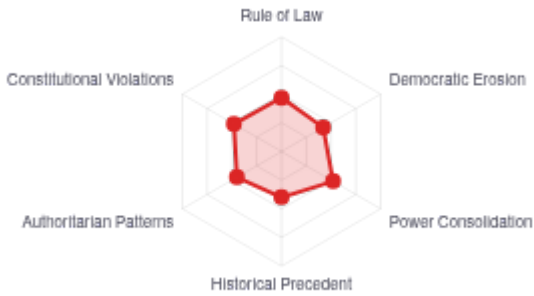
## Executive Summary

This document shows moderate constitutional concerns with an overall threat score of 58/100. Key concerns include: The explicit threat to prosecute local officials under RICO and conspiracy statutes for maintaining sanctuary policies represents the criminalization of routine federalism disputes; The funding termination provisions likely violate the Tenth Amendment's anti-commandeering principle by using financial coercion to force state participation in federal regulatory programs.

## Top Key Findings

- ✓ **[Rule of Law]** Vagueness in criminal threats: The order does not define specific conduct triggering RICO or conspiracy liability, creating chilling effects on local governance
- ✓ **[Rule of Law]** Retroactive application risk: Jurisdictions may be designated and punished for conduct predating the order's specific enforcement criteria
- ✓ **[Democratic Erosion]** Breakdown of mutual toleration: Treating policy disagreement as criminal 'insurrection' rather than legitimate democratic opposition

## Framework Scores



Rule of Law	<div style="width: 47%;"><div style="width: 47%;"></div></div>	47
Democratic Erosion	<div style="width: 42%;"><div style="width: 42%;"></div></div>	42
Power Consolidation	<div style="width: 52%;"><div style="width: 52%;"></div></div>	52
Historical Precedent	<div style="width: 40%;"><div style="width: 40%;"></div></div>	40
Authoritarian Patterns	<div style="width: 45%;"><div style="width: 45%;"></div></div>	45
Constitutional Violations	<div style="width: 48%;"><div style="width: 48%;"></div></div>	48

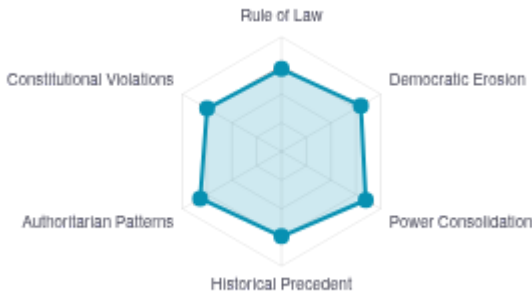
## Executive Summary

The order represents a moderate threat to democratic norms through its use of coercive federal power against subnational political opposition. While immigration enforcement is a legitimate federal concern, the document employs concerning authoritarian patterns: it frames policy disagreements as criminal conspiracies, establishes punitive administrative measures without adequate due process, and centralizes enforcement power in the executive branch. The most significant threats come from the potential constitutional violations (Tenth Amendment, Spending Clause) and the erosion of democratic norms by treating political opposition as criminal insurrection. However, the order includes standard caveats about implementation 'consistent with applicable law' and 'subject to the availability of appropriations,' which somewhat mitigates immediate threats.

## Top Key Findings

- ✓ **[Rule of Law]** Potential selective enforcement based on political alignment
- ✓ **[Rule of Law]** Administrative punishment without due process protections
- ✓ **[Democratic Erosion]** Weakening of institutional forbearance through punitive measures against political opponents

## Framework Scores



Rule of Law	<div><div style="width: 72%;"></div></div>	72
Democratic Erosion	<div><div style="width: 80%;"></div></div>	80
Power Consolidation	<div><div style="width: 85%;"></div></div>	85
Historical Precedent	<div><div style="width: 74%;"></div></div>	74
Authoritarian Patterns	<div><div style="width: 82%;"></div></div>	82
Constitutional Violations	<div><div style="width: 75%;"></div></div>	75

## Executive Summary

Executive Order 14287 represents a significant escalation in the use of executive power to coerce sub-national governments. By framing administrative non-cooperation as 'insurrection' and 'invasion,' the document moves beyond standard policy disputes into the realm of national security emergency. The synthesis of financial threats (withholding funds), legal threats (RICO and conspiracy charges), and administrative 'blacklisting' indicates a coordinated strategy to dismantle local autonomy and consolidate federal control over domestic policy through punitive measures.

## Top Key Findings

- ✓ **[Rule of Law]** Introduction of vague criminal threats (RICO) against government officials
- ✓ **[Rule of Law]** Selective enforcement of federal law based on political designations
- ✓ **[Democratic Erosion]** Weaponization of the law to punish political rivals (Levitsky & Ziblatt)

# Consensus Analysis

Where models agree and disagree across the 7 analyses.

## ✓ Areas of Agreement (<10pt spread)

No frameworks had close agreement (<10pt spread).

## ⚠ Areas of Disagreement (≥10pt spread)

⚠ **Democratic Erosion** Range: 35–80 — Spread: **45pts**  
High variance between models

⚠ **Authoritarian Patterns** Range: 40–82 — Spread: **42pts**  
High variance between models

⚠ **Historical Precedent** Range: 38–74 — Spread: **36pts**  
High variance between models

⚠ **Power Consolidation** Range: 52–85 — Spread: **33pts**  
High variance between models

⚠ **Rule of Law** Range: 42–72 — Spread: **30pts**  
High variance between models

⚠ **Constitutional Violations** Range: 48–75 — Spread: **27pts**  
High variance between models

## 📋 Consolidated Recommendations

Merged and deduplicated across all 7 models — prioritized by how many models suggested each.

**Clear objective criteria and procedural safeguards should be established for any 'sanctuary jurisdiction' designations**

Suggested by 1 model: **deepseek-v3.2**

**Close monitoring of the implementation of this Executive Order and its impact on local jurisdictions.**

Suggested by 1 model: **gpt-4o-mini**

**Congress should clarify statutory authority for federal-state immigration enforcement cooperation**

Suggested by 1 model: **deepseek-v3.2**

**Congressional oversight hearings on federalism implications**

Suggested by 1 model: **deepseek-r1-0528**

**Establish clear administrative hearing processes before jurisdiction designations are finalized**

Suggested by 1 model: **qwen3.5-397b-a17b**

**Immediate judicial review of funding withdrawal provisions**

Suggested by 1 model: **deepseek-r1-0528**

**Immediate judicial review regarding the definition of 'Invasion' and the scope of the Spending Clause**

Suggested by 1 model: **gemini-3-flash-preview**