

CONSTITUTIONAL EROSION ANALYSIS SYSTEM



EO_14321.PDF

EO 14321 — Multi-Model Comparison Report

AVG THREAT LEVEL: MODERATE [55/100]

Models Compared: glm-5 • gpt-4o-mini • deepseek-r1-0528 • qwen3.5-397b-a17b • kimi-k2.5
• deepseek-v3.2 • gemini-3-flash-preview

Models Analyzed

7

Score Range

45 – 72

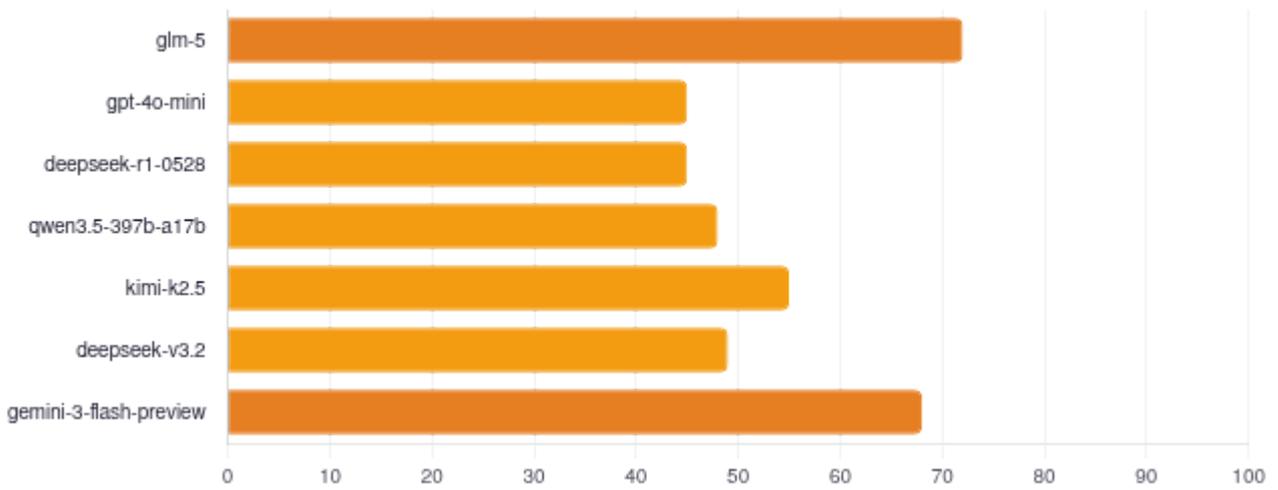
Model Agreement

90%

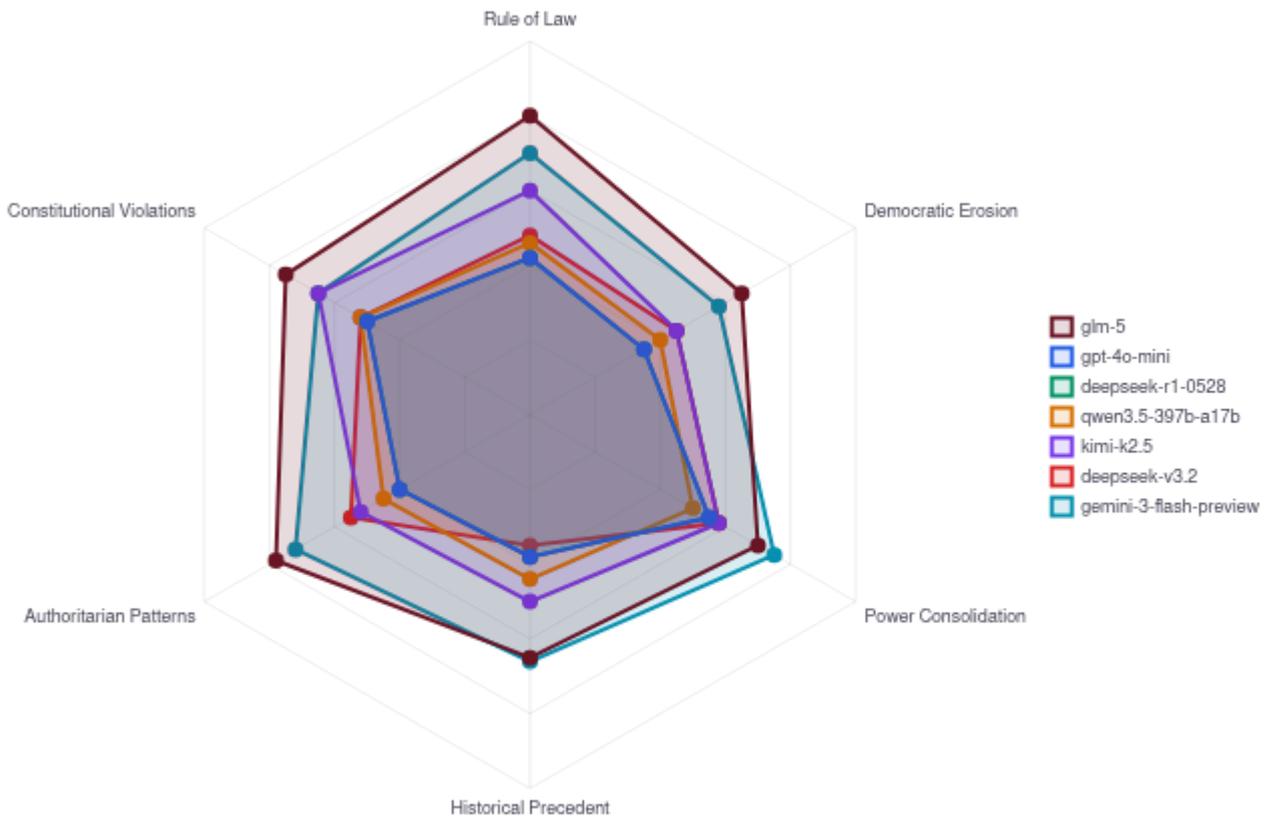
Generated

February 23, 2026

Overall Score Comparison



Framework Score Comparison (Radar)



Models Compared

7

Average Score

55

Score Range

45–72

Model Agreement

90%

Highest Score

72
glm-5

Lowest Score

45
gpt-4o-mini

Consensus Scorecard

Average scores across 7 models per framework, with agreement levels and outlier detection.



Rule of Law



⚠️ glm-5 scored higher (80)

42–80

spread: 38pts



Democratic Erosion



⚠️ glm-5 scored higher (65)

35–65

spread: 30pts



Power Consolidation



⚠️ gemini-3-flash-preview scored higher (75)

50–75

spread: 25pts



Historical Precedent



⚠️ glm-5 scored higher (65) · ⚠️ gemini-3-flash-preview scored higher (66)

35–66

spread: 31pts



Authoritarian Patterns



⚠️ glm-5 scored higher (78)

40–78

spread: 38pts



Constitutional Violations



⚠️ glm-5 scored higher (75)

50–75

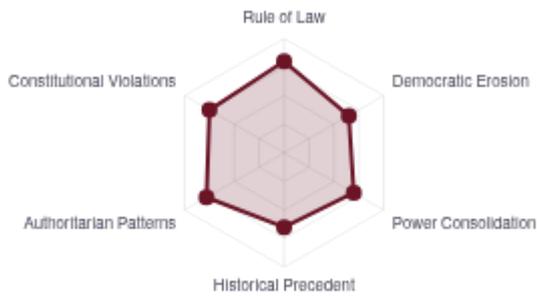
spread: 25pts

Model Comparison Matrix

Score heatmap across all 7 models and 6 analysis frameworks. Color intensity indicates threat level.



Framework Scores



Rule of Law	80
Democratic Erosion	65
Power Consolidation	70
Historical Precedent	65
Authoritarian Patterns	78
Constitutional Violations	75

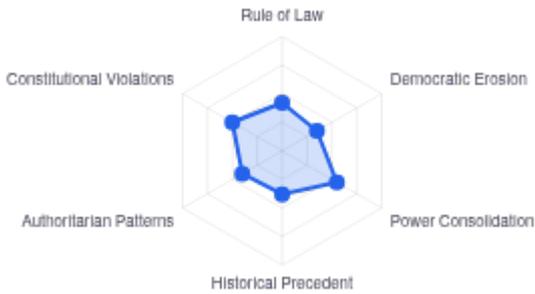
Executive Summary

This Executive Order represents a significant authoritarian escalation in the treatment of homelessness and mental illness. By directing federal agencies to pressure states into expanding civil commitment, seeking to overturn judicial precedents, and using federal funding as coercion, the order systematically undermines constitutional protections, democratic governance, and the rule of law. The framing of homeless individuals as inherently dangerous and the characterization of existing programs as 'failed' creates a narrative justifying expanded state power. The explicit targeting of judicial precedents and consent decrees is particularly alarming, as it represents direct executive interference with the judicial system. Historical parallels to vagrancy laws and mass institutionalization are clear, raising serious concerns about civil liberties and human rights. The coordinated approach across multiple agencies and the use of multiple leverage points (funding, legal action, regulatory changes) indicates a sophisticated and dangerous power consolidation effort.

Top Key Findings

- ✓ **[Rule of Law]** Explicit directive to seek reversal of judicial precedents undermines legal stability
- ✓ **[Rule of Law]** Attempt to terminate consent decrees circumvents established legal agreements
- ✓ **[Democratic Erosion]** Politicization of law enforcement and social services for ideological purposes

Framework Scores



Rule of Law	<div style="width: 42%;"><div style="width: 42%;"></div></div>	42
Democratic Erosion	<div style="width: 35%;"><div style="width: 35%;"></div></div>	35
Power Consolidation	<div style="width: 55%;"><div style="width: 55%;"></div></div>	55
Historical Precedent	<div style="width: 38%;"><div style="width: 38%;"></div></div>	38
Authoritarian Patterns	<div style="width: 40%;"><div style="width: 40%;"></div></div>	40
Constitutional Violations	<div style="width: 50%;"><div style="width: 50%;"></div></div>	50

Executive Summary

The Executive Order reflects a concerning shift towards authoritarian governance through the criminalization of homelessness, potential constitutional violations in civil commitment processes, and a significant erosion of democratic norms. The focus on enforcement over support indicates a troubling trend that prioritizes public safety narratives at the expense of individual rights and local governance.

Top Key Findings

- ✓ **[Rule of Law]** The order's push for enforcement measures could lead to arbitrary application of laws regarding homelessness.
- ✓ **[Rule of Law]** Increased federal oversight without checks may lead to violations of legal standards concerning civil liberties.
- ✓ **[Democratic Erosion]** The Executive Order reflects a trend towards prioritizing security over individual rights, a hallmark of democratic erosion.

Framework Scores



Rule of Law	<div><div style="width: 42%;"></div></div>	42
Democratic Erosion	<div><div style="width: 35%;"></div></div>	35
Power Consolidation	<div><div style="width: 55%;"></div></div>	55
Historical Precedent	<div><div style="width: 38%;"></div></div>	38
Authoritarian Patterns	<div><div style="width: 40%;"></div></div>	40
Constitutional Violations	<div><div style="width: 50%;"></div></div>	50

Executive Summary

The order demonstrates moderate authoritarian tendencies through its expansion of state power over vulnerable populations, coercive federalism tactics, and challenge to judicial independence. While framed as public safety measures, its systematic approach to institutionalization, precedent reversal directives, and conditional funding mechanisms collectively signal democratic erosion. The threat is moderated by preservation of statutory limitations ('to the extent permitted by law') and focus on legitimate policy concerns, but establishes concerning frameworks for rights infringement.

Top Key Findings

- ✓ **[Rule of Law]** Seeks 'maximally flexible' commitment standards (Sec. 2(a)(ii))
- ✓ **[Rule of Law]** Undermines legal predictability through precedent reversal
- ✓ **[Democratic Erosion]** Undermines institutional forbearance by pressuring judiciary

Framework Scores



Rule of Law	46
Democratic Erosion	40
Power Consolidation	50
Historical Precedent	44
Authoritarian Patterns	45
Constitutional Violations	52

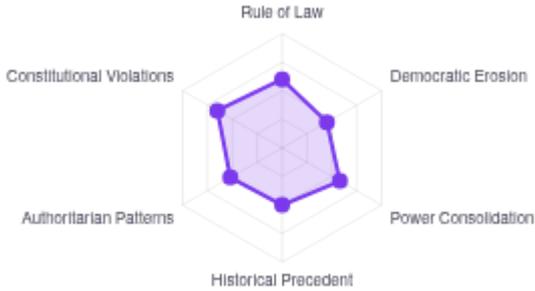
Executive Summary

This Executive Order represents a significant policy shift on homelessness that raises legitimate civil liberties and federalism concerns. The most problematic elements involve expanded civil commitment authority for individuals based on homelessness status rather than specific dangerous conduct, and the use of federal funding to compel state and local policy adoption. However, the document includes multiple legal safeguards ('to the maximum extent permitted by law', 'consistent with applicable law') that suggest awareness of constitutional constraints. The threat level is moderate because while the policies are controversial and warrant legal scrutiny, they operate within existing statutory frameworks and do not represent clear authoritarian overreach. The order reflects policy disagreements that are legitimate subjects of democratic debate rather than clear constitutional violations.

Top Key Findings

- ✓ **[Rule of Law]** Multiple provisions include 'to the maximum extent permitted by law' qualifiers
- ✓ **[Rule of Law]** References existing statutory authority throughout
- ✓ **[Democratic Erosion]** Policy represents significant shift in homelessness approach

Framework Scores



Rule of Law	<div style="width: 60%;"></div>	60
Democratic Erosion	<div style="width: 45%;"></div>	45
Power Consolidation	<div style="width: 58%;"></div>	58
Historical Precedent	<div style="width: 50%;"></div>	50
Authoritarian Patterns	<div style="width: 52%;"></div>	52
Constitutional Violations	<div style="width: 65%;"></div>	65

Executive Summary

This document shows moderate constitutional concerns with an overall threat score of 55/100. Key concerns include: The systematic replacement of voluntary social services with involuntary institutionalization and the conflation of homelessness with dangerousness to justify preventive detention.

Top Key Findings

- ✓ **[Authoritarian Patterns]** Medicalization of social control: Mandates involuntary civil commitment and institutionalization for homelessness and substance use, framing status-based detention as 'humane treatment'
- ✓ **[Authoritarian Patterns]** Criminalization of poverty: Directs enforcement of vagrancy, camping, and loitering prohibitions tied to federal funding, effectively outlawing existence in public space for unhoused populations

Framework Scores



Rule of Law	<div><div style="width: 48%;"></div></div>	48
Democratic Erosion	<div><div style="width: 45%;"></div></div>	45
Power Consolidation	<div><div style="width: 58%;"></div></div>	58
Historical Precedent	<div><div style="width: 35%;"></div></div>	35
Authoritarian Patterns	<div><div style="width: 55%;"></div></div>	55
Constitutional Violations	<div><div style="width: 52%;"></div></div>	52

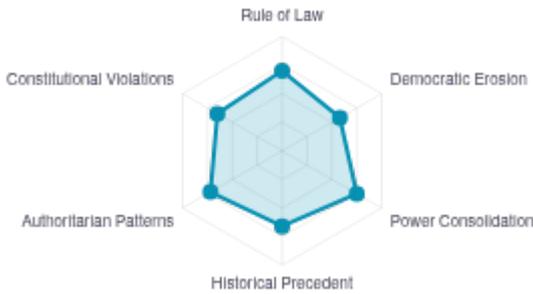
Executive Summary

The order represents a significant policy shift toward criminalization and institutionalization of homelessness, using public safety rhetoric to justify expansive executive action. While framed as addressing legitimate concerns, its mechanisms—particularly directing challenges to judicial precedents and using federal funds to coerce local policy changes—raise moderate threats across multiple democratic health frameworks. The approach prioritizes social control and order over rights-based solutions, with particular danger in its targeting of vulnerable populations and erosion of judicial independence. However, it operates within existing legal frameworks (with repeated 'to the extent permitted by law' qualifiers) and addresses a genuine policy problem, preventing higher threat scores.

Top Key Findings

- ✓ **[Rule of Law]** Directs challenge to settled judicial precedents
- ✓ **[Rule of Law]** Creates unequal application of laws targeting specific populations
- ✓ **[Democratic Erosion]** Uses administrative power to circumvent legislative process on social policy

Framework Scores



Rule of Law	<div style="width: 70%;"></div>	70
Democratic Erosion	<div style="width: 58%;"></div>	58
Power Consolidation	<div style="width: 75%;"></div>	75
Historical Precedent	<div style="width: 66%;"></div>	66
Authoritarian Patterns	<div style="width: 72%;"></div>	72
Constitutional Violations	<div style="width: 65%;"></div>	65

Executive Summary

Executive Order 14321 represents a significant shift toward an authoritarian 'social hygiene' model of governance. By leveraging the power of the federal purse and the Department of Justice, the order seeks to bypass judicial checks and local autonomy to implement a policy of mass involuntary commitment. The framework analysis reveals a coordinated effort to redefine civil liberties as obstacles to 'public order,' specifically targeting the most vulnerable populations with surveillance and state-mandated confinement.

Top Key Findings

- ✓ **[Rule of Law]** Subordination of medical necessity to 'public order' and 'safety' definitions
- ✓ **[Rule of Law]** Redefinition of 'danger to self' to include the status of being 'unable to care for themselves' on the street
- ✓ **[Democratic Erosion]** Weaponization of federal grants to coerce state and local policy compliance

Consensus Analysis

Where models agree and disagree across the 7 analyses.

✓ Areas of Agreement (<10pt spread)

No frameworks had close agreement (<10pt spread).

⚠ Areas of Disagreement (≥10pt spread)

⚠ Rule of Law	Range: 42–80 — Spread: 38pts High variance between models
⚠ Authoritarian Patterns	Range: 40–78 — Spread: 38pts High variance between models
⚠ Historical Precedent	Range: 35–66 — Spread: 31pts High variance between models
⚠ Democratic Erosion	Range: 35–65 — Spread: 30pts High variance between models
⚠ Power Consolidation	Range: 50–75 — Spread: 25pts High variance between models
⚠ Constitutional Violations	Range: 50–75 — Spread: 25pts High variance between models

📋 Consolidated Recommendations

Merged and deduplicated across all 7 models — prioritized by how many models suggested each.

Congressional oversight of civil commitment implementation

Suggested by 2 models: deepseek-r1-0528, deepseek-v3.2

Civil rights impact assessment before implementation

Suggested by 1 model: deepseek-v3.2

Civil society organizations should monitor implementation and document rights violations

Suggested by 1 model: glm-5

Congress should exercise oversight on the use of discretionary grants for coercive purposes

Suggested by 1 model: glm-5

Congressional oversight hearings on civil commitment expansion

Suggested by 1 model: qwen3.5-397b-a17b

Congressional oversight into the redirection of SAMHSA and HUD funds

Suggested by 1 model: gemini-3-flash-preview

Courts should be petitioned to maintain existing consent decrees and precedents

Suggested by 1 model: glm-5